Oakland County, Michigan

Financial Report with Supplemental Information December 31, 2018

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#### **Independent Auditor's Report**

To the Board of Trustees Charter Township of Commerce

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business-type activities, component unit, each major fund, and the aggregate remaining fund information of the Charter Township of Commerce (the "Township") as of and for the year ended December 31, 2018 and the related notes to the financial statements, which collectively comprise the Charter Township of Commerce's basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, component unit, each major fund, and the aggregate remaining fund information of the Charter Township of Commerce as of December 31, 2018 and the respective changes in its financial position and, where applicable, cash flows for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 13 to the basic financial statements, the Township is now reporting the Building and Inspection Fund as part of the General Fund, as opposed to a nonmajor special revenue fund as was done previously. As a result, the beginning of year net position in the General Fund has been restated to incorporate the Building and Inspection Fund's fund balance as of December 31, 2017. The Township is also no longer recording the activity of the Pension Trust as a fiduciary fund, as the Township does not have a fiduciary responsibility for the activity of the plan. Our opinion is not modified with respect to this matter.



To the Board of Trustees Charter Township of Commerce

#### Other Matters

#### **Required Supplemental Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the major fund budgetary comparison schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplemental Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Charter Township of Commerce's basic financial statements. The other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements.

The other supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Alente i Moran, PLLC

May 20, 2019

## Management's Discussion and Analysis

As management of the Charter Township of Commerce (the "Township"), we offer readers this narrative overview and analysis of the financial activities for the year ended December 31, 2018.

### Financial Highlights

The Township is in a very strong financial position when viewed from the "current financial resources" perspective. Its governmental funds ended 2018 with a \$36.6 million fund balance, which represents 18 months of governmental revenue (22 months of expenditures). However, from the longer-term "total economic resources" perspective, the Township has an obligation to support the debt service requirements of the Downtown Development Authority (a discretely presented component unit) (the "DDA"). As discussed in further detail below, the DDA has incurred debt that the Township has guaranteed; the Township has recorded a liability of \$19.9 million as the present value of the estimated outflows it currently expects to make to support this debt.

In planning for this financial obligation, the Township requested additional funding from its residents for sheriff and fire protection services in order to free up sufficient resources in the General Fund to support the DDA debt. The voters approved a special assessment of 2.7 mills for sheriff and up to 2.0 mills for fire services. This new revenue began with the 2011 budget and expires with the 2020 budget. These special assessments were renewed by voters in November 2018. The renewed special assessments take effect for budget years 2021 through 2030, inclusive. The new voted maximums are 2.9 and 2.8 mills for sheriff and fire protection services, respectively.

The Township continues to monitor the estimated sell-off of the land holdings, as well as the DDA expenditures, and feels that it has an adequate plan in place to manage the long-term commitment through 2034 when the DDA debt matures. Subsequent to that, the Township anticipates the DDA will continue to capture taxes sufficient to repay the Township for its advances related to the debt service.

### Using this Annual Report

This annual report consists of a series of financial statements. The statement of net position and the statement of activities provide information about the activities of the Township as a whole and present a longer-term view of the Township's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell the reader how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the Township's operations in more detail than the government-wide financial statements by providing information about the Township's most significant funds. The fiduciary fund statements provide financial information about activities for which the Township acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Government-wide Overall Financial Analysis**

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the Township, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$156,527,905 at the close of the most recent fiscal year.

# Management's Discussion and Analysis (Continued)

## Township's Net Position

	Governmental Activities								
	_	2016		2017		2018		Change	Percent Change
Assets Current and other assets: Cash and investments Receivables Other assets	\$	29,967,657 13,679,582 8,755,097	\$	32,673,862 14,420,295 9,907,638	\$	46,775,997 7,928,965 11,310,262	\$	14,102,135 (6,491,330) 1,402,624	43.2 (45.0) 14.2
Capital assets		30,617,272		32,897,771		32,401,209		(496,562)	(1.5)
Total assets		83,019,608		89,899,566		98,416,433		8,516,867	9.5
Liabilities Current liabilities Noncurrent liabilities		1,487,136 24,882,223		1,093,687 19,094,643		1,008,330 20,164,458		(85,357) 1,069,815	(7.8) 5.6
Total liabilities		26,369,359		20,188,330		21,172,788		984,458	4.9
Deferred Inflows of Resources		12,883,593		13,973,008		17,205,292		3,232,284	23.1
<b>Net Position</b> Net investment in capital assets Restricted Unrestricted		30,022,272 9,223,112 4,521,272		32,897,771 8,524,374 14,316,083		32,401,209 10,064,956 17,572,188		(496,562) 1,540,582 3,256,105	(1.5) 18.1 22.7
Total net position	\$	43,766,656	\$	55,738,228	\$	60,038,353	\$	4,300,125	7.7
				Bu	ısin	ess-type Activi	ties		
	_	2016	_	2017		2018	_	Change	Percent Change
Assets Current and other assets: Cash and investments Receivables Other assets Capital assets	\$	19,628,614 4,665,816 44,590 116,121,459	\$	21,645,757 5,943,339 53,190 113,439,692	\$	23,063,864 5,871,647 60,218 109,236,187	\$	1,418,107 (71,692) 7,028 (4,203,505)	6.6 (1.2) 13.2 (3.7)
Total assets		140,460,479		141,081,978		138,231,916		(2,850,062)	(2.0)
Deferred Outflows of Resources		-		865,954		826,444		(39,510)	(4.6)
Liabilities Current liabilities Noncurrent liabilities		1,414,861 43,016,509		1,383,560 42,559,474		1,232,316 41,336,492		(151,244) (1,222,982)	(10.9) (2.9)
Total liabilities		44,431,370		43,943,034		42,568,808		(1,374,226)	(3.1)
<b>Net Position</b> Net investment in capital assets Unrestricted		73,104,950 22,924,159		71,746,172 26,258,726		68,726,139 27,763,413		(3,020,033) 1,504,687	(4.2) 5.7
Total net position	\$	96,029,109	¢	98,004,898	¢	96,489,552	¢	(1,515,346)	(1.5)

# Management's Discussion and Analysis (Continued)

The following table shows the current year's change in net position compared to the prior year amounts:

## Township's Changes in Net Position

		Gov	ernmental Activitie	S	
	2016	2017	2018	Change	Percent Change
Revenue					
Program revenue:					
Charges for services	\$ 4,416,991 \$	4,824,786 \$	4,531,270 \$	(293,516)	(6.1)
Operating grants	504,401	165,994	217,473	51,479	31.0
Capital grants	17,674	2,198	211,110	(2,198)	(100.0)
General revenue:	17,074	2,100		(2,100)	(100.0)
Taxes	12,351,171	12,526,150	13,627,315	1,101,165	8.8
Intergovernmental	2,832,858	3,080,338	3,707,929	627,591	20.4
Investment earnings	285,301	447,808	729,378	281,570	62.9
Other revenue:					
Changes in financial					
estimates	3,759,820	5,202,316	-	(5,202,316)	(100.0)
Other miscellaneous				((	(0 -)
revenue	890,970	1,199,843	1,097,625	(102,218)	(8.5)
Total revenue	25,059,186	27,449,433	23,910,990	(3,538,443)	(12.9)
Expenses					
General government	2,597,564	2,109,849	2,839,074	729,225	34.6
Public safety:	, ,	,,	,,-	-, -	
Sheriff contract	4,770,464	4,826,129	5.328.095	501.966	10.4
Fire	2,447,786	2,556,016	2,999,312	443,296	17.3
Building Inspection	523,889	947,675	1,031,367	83,692	8.8
Ordinance enforcement	47,991	49.236	49,208	(28)	(0.1)
Public works:	-1,551	+3,200	+3,200	(20)	(0.1)
Road improvements	(17,897)	235,785	283,928	48,143	20.4
Rubbish disposal	2,387,972	2,435,353	2,491,212	55,859	20.4
		2,435,353			2.3 277.8
M-5 pedestrian bridge	97,799		765,484	562,883	
Street lighting	112,228	91,033	89,331	(1,702)	(1.9)
Weed control	72,492	80,300	71,580	(8,720)	(10.9)
Other public works	1,164,365	46,342	52,687	6,345	13.7
SMART bus	18,775	18,600	18,482	(118)	(0.6)
CDBG	28,440	24,978	11,303	(13,675)	(54.7)
Community and economic					
development	181,610	175,398	200,608	25,210	14.4
Recreation and culture	1,838,286	1,663,941	2,477,447	813,506	48.9
Changes in financial estimates	-	-	901,747	901,747	-
Debt service	26,185	13,859		(13,859)	(100.0)
Total expenses	16,297,949	15,477,095	19,610,865	4,133,770	26.7
Transfers		(763)		763	(100.0)
Change in Net Position	<u>\$ 8,761,237</u>	11,971,575	<u>4,300,125</u> \$	(7,671,450)	(64.1)

## Management's Discussion and Analysis (Continued)

			Bu	isine	ess-type Activit	ties		
	_	2016	 2017		2018		Change	Percent Change
<b>Revenue</b> Program revenue: Charges for services Capital contributions General revenue	\$	14,749,317 3,922,504 55,979	\$ 15,599,441 2,673,564 63,513	\$	14,619,318 1,675,787 371,336	\$	(980,123) (997,777) 307,823	(6.3) (37.3) 484.7
Total revenue		18,727,800	18,336,518		16,666,441		(1,670,077)	(9.1)
<b>Expenses</b> Sewer Fund Water Fund		11,893,445 6,938,618	 9,342,699 7,470,107		11,270,516 6,911,271		1,927,817 (558,836)	20.6 (7.5)
Total expenses		18,832,063	16,812,806		18,181,787		1,368,981	8.1
Transfers		-	 763		-		(763)	(100.0)
Change in Net Position	\$	(104,263)	\$ 1,524,475	\$	(1,515,346)	\$	(3,039,821)	(199.4)

In 2018, total primary government revenue exceeded expenses by \$4.3 million. Along with the increase in net position, total assets increased by \$5.7 million. The Township spent approximately \$900,000 on governmental activities capital asset additions. During 2018, the Township advanced an additional \$1.5 million to the DDA. It is anticipated that after the DDA's debt matures in 2034, the DDA will continue to capture taxes sufficient to repay the Township for its advances related to the debt service.

#### **Financial Analysis of Individual Funds**

As noted earlier, the Township uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the Township's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Township's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for discretionary use, as it represents the portion of the fund balance that has not yet been limited to use for a particular purpose by an external party. Uncommitted or unassigned fund balance provides further information about the resources that have not been constrained by either the board of trustees or a group or individual that has been delegated authority to assign resources for use for particular purposes by the board of trustees.

Our analysis of the Township's major funds begins on page 11, following the government-wide financial statements. The fund financial statements provide detailed information about the most significant funds, not the Township as a whole. The Township board creates funds to help manage money for specific purposes, as well as to show accountability for certain activities, such as a special property tax millage. The Township's major governmental-type funds for 2018 include the General Fund, the Fire Fund, the Sheriff Fund, and the Improvement and Building Fund. The major business-type funds are the Sewer Fund and the Water Fund.

Within these governmental funds, the General, Fire, Sheriff, and Improvement and Building Funds are the most significant to understanding the Township's financial activities. In addition, the Water and Sewer Funds are a significant enterprise activity for the Township. A brief analysis of each of those funds is presented below:

#### General Fund Budgetary Highlights

During 2018, the General Fund budget did not require significant amendments. During the year, actual revenue was \$1,474,152 greater than budgetary estimates largely due to state revenue sharing and investment income exceeding expectations. Expenditures were less than budget by \$59,523. Following transfers out, the fund balance increased \$1.5 million.

## Management's Discussion and Analysis (Continued)

### **Capital Assets and Debt Administration**

At the end of 2018, the Township had \$141.6 million invested in a broad range of capital assets net of depreciation, including buildings, office equipment, fire vehicles and equipment, a wastewater treatment plant, and water and sewer lines. During 2018, the business-type activities expended \$212,701 for capital asset improvements.

Business-type activity debt is \$41.3 million, which will be repaid from a combination of tap-in fees (much of which has already been collected as customers tapped in) and future user charges.

As discussed in the "financial highlights" section, the Township is also obligated to assist the Downtown Development Authority (a discretely presented component unit) in its debt service obligations. The DDA has incurred \$58.9 million of long-term debt that was used to acquire property and construct Martin Parkway. The intent was to resell the land to be developed, and the land sale proceeds would have serviced the debt. However, the recession of 2008-2010 has reduced the fair market value of the land, and current projections estimate the land may ultimately sell for significantly less than this amount. The future DDA tax captures will make up much of this difference, but the Township has begun making advances to the DDA in order to enable it to make its scheduled debt service payments.

The Charter Township of Commerce's most recent debt issuances (done in 2017) received ratings of AA+ from Standard & Poor's and Aa1 from Moody's.

#### Economic Factors and Next Year's Budgets and Rates

Overall real property taxable value has increased more than 5 percent from 2017 taxable levels. This is due largely to significant building and development within the Township. Accordingly, we expect an increase in our special assessment revenue for fire and police services, state-shared revenue, and DDA capture.

The Township finished a renovation and expansion of its Community Center, which acts as the location for all senior services we provide, as well as a venue the township residents and others can rent for private functions. The renovations included a 5,000-square-foot ballroom addition; complete re-engineering of the electrical, mechanical, and HVAC services; and reconfiguring the previously existing structure to make it more A.D.A. compliant and senior friendly. The total cost of the renovation and expansion was \$2.1 million, which was fully funded without issuing debt. The Community Center reopened for services in April 2018. Senior services continued during construction by using the Library as an alternative site.

Commerce Township, along with the cities of Walled Lake and Wixom, Michigan, is a member of the Commerce, Walled Lake and Wixom Trailway Management Council. Construction of a nonmotorized bridge over M-5 was completed in 2018. The bridge was built by MDOT at its cost of \$3.5 million. The Township has designated funds for this project to enhance the bridge's appearance.

In 2018, construction plans were launched for a barrier-free playground within the boundaries of the Township's Dodge Park V. Scarlet's Smile, a 501(c)3 not-for-profit organization, selected Commerce Township for the location of this recreational area where children of all abilities can play together. Commerce Township will be assisting with the grant funding process and common areas, such as parking lots and facilities.

In early 2018, First & Main senior housing opened a new location in Commerce Township, addressing the growing need for this service in our area. Its expansion into memory care and senior independent living services is scheduled to commence in 2019.

In April 2018, the Downtown Development Authority sold land to a developer to build an early child care/daycare facility. The construction is in progress, and the facility is scheduled to open in late 2018.

#### **Requests for Further Information**

This financial report is intended to provide a general overview of the Township's finances and demonstrate the Township's accountability for the money it receives. If you have questions about this report or need additional information, please contact the Office of the Supervisor at 2009 Township Drive, Commerce Township, MI 48390. This report, township budgets, and other financial information are available on the Township's website at www.commercetwp.com.

## Statement of Net Position

## December 31, 2018

	Primary Government							
	G	overnmental Activities	В	Business-type Activities		Total		Component Unit
Assets								
Cash and investments (Note 3) Receivables (Note 4) Prepaid expenses Land held for resale Capital assets: (Note 5)	\$	46,775,997 7,928,965 92,215 -		23,063,864 5,871,647 60,218 -	\$	69,839,861 13,800,612 152,433 -	\$	736,111 482,466 3,613 17,124,345
Assets not subject to depreciation Assets subject to depreciation - Net Long-term advance to component unit		12,579,982 19,821,227		498,069 108,738,118		13,078,051 128,559,345		-
(including interest) (Notes 6 and 8)		11,218,047		-		11,218,047		
Total assets		98,416,433		138,231,916		236,648,349		18,346,535
Deferred Outflows of Resources - Deferred charge on bond refunding		-		826,444		826,444		-
Liabilities Accounts payable Due to other governmental units Due to primary government (Notes 6 and 8) Accrued liabilities and other Unearned revenue Noncurrent liabilities: (Note 7) Due within one year Due in more than one year Total liabilities		854,381 - - 153,949 - 41,947 20,122,511 21,172,788		771,013 150,284 - 142,674 168,345 1,255,000 40,081,492 42,568,808		1,625,394 150,284 - 296,623 168,345 1,296,947 60,204,003 63,741,596		16,912 11,218,047 273,889 - 2,925,000 57,513,541 71,947,389
<b>Deferred Inflows of Resources</b> - Taxes and assessments levied for the following year		17,205,292		-		17,205,292		605,441
Net Position (Deficit) Net investment in capital assets Restricted:		32,401,209		68,726,139		101,127,348		-
Sheriff Fire		1,414,964		-		1,414,964		-
Building inspections (Note 2)		3,752,562 1,824,421		-		3,752,562 1,824,421		-
Library		1,781,087		-		1,781,087		-
Other restrictions		1,291,922		-		1,291,922		-
Unrestricted		17,572,188		27,763,413		45,335,601		(54,206,295)
Total net position (deficit)	\$	60,038,353	\$	96,489,552	\$	156,527,905	\$	(54,206,295)

			Program Revenue					
		Expenses		Charges for Services		Operating Grants and Contributions		apital Grants and Contributions
							-	
Functions/Programs								
Primary government: Governmental activities:								
-	\$	2,839,074	¢	715,174	¢	31,504	¢	
General government Public safety	φ	9,407,982		3,000		34,861	φ	-
Public works		3,772,704		2,740,454		70,500		-
Health and welfare		11,303		2,740,404		11,303		-
Community and economic		11,000				11,000		
development		1,102,355		1,045,653		-		-
Recreation and culture		2,477,447		26,989		69,305		-
Total governmental activities		19,610,865		4,531,270	-	217,473		-
Business-type activities:								
Sewer Fund		11,270,516		7,936,731		-		1,385,971
Water Fund		6,911,271		6,682,587		-		289,816
Total business-type activities		18,181,787		14,619,318		-		1,675,787
Total primary government	\$	37,792,652	\$	19,150,588	\$	217,473	\$	1,675,787
Component units - DDA	\$	3,966,401	\$	-	\$	-	\$	329,422

General revenue:

Taxes

Unrestricted state-shared revenue Unrestricted investment income Cable franchise fees (Loss) gain on sale of capital assets Other miscellaneous income

Total general revenue

Change in Net Position

Net Position (Deficit) - Beginning of year

Net Position (Deficit) - End of year

## Statement of Activities

## Year Ended December 31, 2018

_	Net (Expense) Revenue and Changes in Net Position									
	Pr	imary Governme	ent							
0	Governmental Activities	Business-type Activities		Total	Component Unit					
\$	(2,092,396) (9,370,121) (961,750) -	\$ - - - -	\$	(2,092,396) (9,370,121) (961,750) -	\$					
	(56,702) (2,381,153)	-		(56,702) (2,381,153)		-				
	(14,862,122)	-		(14,862,122)		-				
	-	(1,947,814) 61,132		(1,947,814) 61,132		-				
	-	(1,886,682)		(1,886,682)		-				
	(14,862,122)	(1,886,682)		(16,748,804)		-				
	-	-		-		(3,636,979)				
	13,627,315 3,707,929 729,378 635,260 (256,934) 719,299	- 371,336 - - - -		13,627,315 3,707,929 1,100,714 635,260 (256,934) 719,299		1,484,356 72,040 5,692 - 57,495 1,611,457				
	19,162,247	371,336		19,533,583		3,231,040				
	4,300,125 55,738,228	(1,515,346) 98,004,898		2,784,779 153,743,126		(405,939) (53,800,356)				
\$	60,038,353	\$ 96,489,552	\$	156,527,905	\$	(54,206,295)				

## Governmental Funds Balance Sheet

## December 31, 2018

		General Fund	Fire Fund	Sheriff Fund	Improvement and Building	Nonmajor Funds	Total Governmental Funds
Assets Cash and investm Receivables (Note Prepaid expenses Long-term advanc	4)	\$18,442,410 1,886,465 28,674	\$ 6,056,101 1,652,894 52,830	\$ 4,825,072 2,227,614 -	\$ 3,040,072 1,062,022 -	\$14,412,342 1,099,970 10,711	\$ 46,775,997 7,928,965 92,215
unit (including in		11,218,047					11,218,047
Tota	al assets	\$31,575,596	\$ 7,761,825	\$ 7,052,686	\$ 4,102,094	\$15,523,023	\$ 66,015,224
Liabilities Accounts payable Accrued liabilities	and other	\$    149,387 53,412	\$ 44,615 73,392	\$    410,627 	\$ 206,365 	\$ 43,387 27,145	\$    854,381 153,949
Tota	al liabilities	202,799	118,007	410,627	206,365	70,532	1,008,330
<b>Deferred Inflows of F</b> Unavailable reven Taxes and assess	ue	11,218,047	-	-	-	-	11,218,047
the following yea	ır	2,632,428	3,891,256	5,227,095	2,890,100	2,564,413	17,205,292
int	al deferred flows of sources	13,850,475	3,891,256	5,227,095	2,890,100	2,564,413	28,423,339
de	al liabilities and ferred inflows of sources	14,053,274	4,009,263	5,637,722	3,096,465	2,634,945	29,431,669
Fund Balances (Note Nonspendable Restricted Committed Assigned Unassigned	9)	28,674 1,824,421 1,329,119 859,153 13,480,955	52,830 3,699,732 - - -	1,414,964 - - -	- 1,005,629 - -	10,711 3,062,298 - 9,815,069 -	92,215 10,001,415 2,334,748 10,674,222 13,480,955
Tota	al fund balances	17,522,322	3,752,562	1,414,964	1,005,629	12,888,078	36,583,555
de re	al liabilities, oferred inflows of sources, and nd balances	<u>\$31,575,596</u>	<u>\$ 7,761,825</u>	<u>\$ 7,052,686</u>	\$ 4,102,094	<u>\$15,523,023</u>	<u>\$ 66,015,224</u>

## Governmental Funds

Reconciliation of the Balance Sheet to the Statement of Net Position

## December 31, 2018

Fund Balances Reported in Governmental Funds	\$ 36,583,555
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the funds	32,401,209
Receivables that are not collected soon after year end are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds	11,218,047
Nonexchange financial guarantee is not due and payable in the current period and is not reported in the funds	(19,941,751)
Employee compensated absences are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities	(222,707)
Net Position of Governmental Activities	\$ 60,038,353

# Governmental Funds

Statement of Revenue, Expenditures, and Changes in Fund Balances

## Year Ended December 31, 2018

	General Fund	Fire Fund	Sheriff Fund	Improvement and Building	Nonmajor Funds	Total Governmental Funds
Revenue						
Property taxes and voter-approved						
assessments	\$ 2,631,437	\$ 3,672,585	\$ 4,907,698	\$-	\$ 2,415,595	\$ 13,627,315
Special assessments	-	-	-	-	42,749	42,749
Intergovernmental	3,785,001	-	28,611	-	34,470	3,848,082
Charges for services	1,333,382	1,600	-	2,700,633	19,429	4,055,044
Fines and forfeitures	135,570	1,400	-	-	23,480	160,450
Licenses and permits	720,803	-	-	-	113,503	834,306
Interest and rentals	570,846	65,282	38,578	54,930	200,788	930,424
Other revenue	330,367	44,937	282,492	57,495	9,798	725,089
Total revenue	9,507,406	3,785,804	5,257,379	2,813,058	2,859,812	24,223,459
Expenditures						
Current services:						
General government	2,439,944	-	-	-	-	2,439,944
Public safety	1,080,575	3,213,531	4,931,624	-	-	9,225,730
Public works	321,726	-	-	3,417,490	33,488	3,772,704
CDBG	-	-	-	-	11,303	11,303
Community and economic						
development	200,608	-	-	-	1,500,000	1,700,608
Recreation and culture	443,443	-	-	-	1,522,659	1,966,102
Capital outlay	-		-	-	558,329	558,329
Total expenditures	4,486,296	3,213,531	4,931,624	3,417,490	3,625,779	19,674,720
Exercise of Poyonus Over (Under)						
Excess of Revenue Over (Under) Expenditures	5,021,110	572,273	325,755	(604,432)	(765,967)	4,548,739
Expenditures	5,021,110	572,275	325,755	(004,432)	(705,907)	4,540,759
Other Financing Sources (Uses)						
Transfers in	-	-	-	799,286	2,010,000	2,809,286
Transfers out	(2,809,286)		-	-	-	(2,809,286)
Sale of capital assets	-	5,000	-	500	100	5,600
Total other financing						
(uses) sources	(2,809,286)	5,000	-	799,786	2,010,100	5,600
(0303) 3001003	(_,000,200)					0,000
Net Change in Fund Balances	2,211,824	577,273	325,755	195,354	1,244,133	4,554,339
Fund Balances - Beginning of year						
(as restated) (Note 13)	15,310,498	3,175,289	1,089,209	810,275	11,643,945	32,029,216
Fund Balances - End of year	\$17,522,322		\$ 1,414,964		\$12,888,078	

## Governmental Funds Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities

	 ,
Net Change in Fund Balances Reported in Governmental Funds	\$ 4,554,339
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation: Capital outlay Depreciation expense Net book value of assets disposed of	925,408 (1,159,436) (262,534)
Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available	1,602,297
Change in nonexchange financial guarantee does not require current financial resources and is not reported in the governmental funds	(901,747)
The cost of compensated absences does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds	 (458,202 <u>)</u>
Change in Net Position of Governmental Activities	\$ 4,300,125

## Year Ended December 31, 2018

## Proprietary Funds Statement of Net Position

## December 31, 2018

	Sewer Fund	 Water Fund	Т	otal Enterprise Funds
Assets				
Current assets: Cash and cash equivalents (Note 3) Receivables (Note 4) Due from other funds (Note 6) Prepaid expenses	\$ 14,862,658 2,670,737 - 36,131	\$ 8,201,206 2,712,252 201,077 24,087	\$	23,063,864 5,382,989 201,077 60,218
Total current assets	17,569,526	11,138,622		28,708,148
Noncurrent assets: Special assessment receivables - Greater than one year (Note 4) Capital assets: (Note 5)	488,658	-		488,658
Assets not subject to depreciation Assets subject to depreciation - Net	 498,069 80,891,782	 - 27,846,336		498,069 108,738,118
Total noncurrent assets	 81,878,509	 27,846,336		109,724,845
Total assets	99,448,035	38,984,958		138,432,993
Deferred Outflows of Resources - Bond refunding	826,444	-		826,444
Liabilities				
Current liabilities: Accounts payable Due to other governmental units Due to other funds (Note 6) Accrued liabilities and other Unearned revenue Current portion of bonds payable (Note 7)	 187,404 150,284 201,077 142,674 - 1,255,000	 583,609 - - - 168,345 -		771,013 150,284 201,077 142,674 168,345 1,255,000
Total current liabilities	1,936,439	751,954		2,688,393
Noncurrent liabilities - Bonds payable (Note 7)	 40,081,492	 -		40,081,492
Total liabilities	 42,017,931	 751,954		42,769,885
<b>Net Position</b> Net investment in capital assets Unrestricted	 40,879,803 17,376,745	 27,846,336 10,386,668		68,726,139 27,763,413
Total net position	\$ 58,256,548	\$ 38,233,004	\$	96,489,552

## Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Position

## Year Ended December 31, 2018

	 Sewer Fund	Wa	ater Fund	То	tal Enterprise Funds
<b>Operating Revenue</b> Sale of water Sewage disposal charges Installation fees Other income	\$ - 3 7,460,576 453,814 22,341	\$	6,674,413 - - 8,174	\$	6,674,413 7,460,576 453,814 30,515
Total operating revenue	 7,936,731		6,682,587		14,619,318
<b>Operating Expenses</b> Cost of water Cost of sewage treatment Other operating and maintenance costs Depreciation	 - 3,722,314 2,542,040 3,298,980		5,466,766 - 327,278 1,117,227		5,466,766 3,722,314 2,869,318 4,416,207
Total operating expenses	 9,563,334		6,911,271		16,474,605
Operating Loss	(1,626,603)		(228,684)		(1,855,287)
Nonoperating Revenue (Expense) Investment income Interest expense	 261,074 (1,707,182)		110,262		371,336 (1,707,182)
Total nonoperating (expense) revenue	 (1,446,108)		110,262		(1,335,846)
Loss - Before capital contributions	(3,072,711)		(118,422)		(3,191,133)
Capital Contributions Special assessments Benefit fees	 145,424 1,240,547		60,612 229,204		206,036 1,469,751
Total capital contributions	 1,385,971		289,816		1,675,787
Change in Net Position	(1,686,740)		171,394		(1,515,346)
Net Position - Beginning of year	 59,943,288	:	38,061,610		98,004,898
Net Position - End of year	\$ 58,256,548	\$ ;	38,233,004	\$	96,489,552

## Proprietary Funds Statement of Cash Flows

## Year Ended December 31, 2018

		Sewer Fund	Water Fund	Total Enterprise Funds
Cash Flows from Operating Activities Receipts from customers Payments to suppliers Other payments	\$	7,906,412 \$ (6,342,654) (3,434)	6,942,476 (6,033,960) 155,734	<pre>\$ 14,848,888 (12,376,614)</pre>
Net cash and cash equivalents provided by operating activities		1,560,324	1,064,250	2,624,574
Cash Flows Provided by Noncapital Financing Activities - Transfers from other funds	6	2,769	20,274	23,043
Cash Flows from Capital and Related Financing Activities Special assessment collections Benefit fees Purchase of capital assets Principal and interest paid on capital debt		145,424 1,240,547 (212,702) (2,895,586)	(97,373) 229,204 - -	48,051 1,469,751 (212,702) (2,895,586)
Net cash and cash equivalents (used in) provided by capital and related financing activities		(1,722,317)	131,831	(1,590,486)
Cash Flows Provided by Investing Activities - Interest received on investments		261,074	99,902	360,976
Net Increase in Cash and Cash Equivalents		101,850	1,316,257	1,418,107
Cash and Cash Equivalents - Beginning of year		14,760,808	6,884,949	21,645,757
Cash and Cash Equivalents - End of year	\$	14,862,658 \$	8,201,206	23,063,864
Reconciliation of Operating Loss to Net Cash and Cash Equivalents from Operating Activities Operating loss Adjustments to reconcile operating loss to net cash and		(1,626,603) \$	(228,684) \$	\$ (1,855,287)
cash equivalents from operating activities: Depreciation and amortization		3,298,980	1,117,227	4,416,207
Changes in assets and liabilities: Receivables Prepaid and other assets Accounts payable		(33,753) (6,067) (72,233)	415,623 (961) (238,955)	381,870 (7,028) (311,188)
Total adjustments		3,186,927	1,292,934	4,479,861
Net cash and cash equivalents provided by operating activities	\$	1,560,324 \$	1,064,250	2,624,574

## Fiduciary Funds Statement of Fiduciary Assets and Liabilities

	December 31, 201		
	Agency		
Assets			
Cash and cash equivalents Investments	\$ 854,012 1,000,000		
Total assets	\$ 1,854,012		
Liabilities			
Accounts payable Due to other governmental units Refundable deposits, bonds, etc.	\$86,084 114,961 1,652,967		
Total liabilities	\$ 1,854,012		

## Notes to Financial Statements

#### December 31, 2018

## **Note 1 - Significant Accounting Policies**

### Accounting and Reporting Principles

The Township follows accounting principles generally accepted in the United States of America (GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies used by the Township:

#### **Reporting Entity**

The Township is governed by an elected seven-member board of trustees. The accompanying financial statements present the Township and its component unit, an entity for which the Township is considered to be financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the Township.

#### **Discretely Presented Component Unit**

#### Downtown Development Authority

The Downtown Development Authority (the "DDA") was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The DDA's governing body, which consists of seven individuals, is selected by the Township board. In addition, the Authority's budget is subject to approval by the Township board. Complete financial reports can be obtained at their administrative offices at 2009 Township Drive, Commerce Township, MI 48390.

#### **Report Presentation**

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes, unrestricted intergovernmental receipts, and other items not properly included among program revenue are reported instead as general revenue.

As a general rule, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions to this general rule occur when there are charges between the Township's water and sewer function and various other functions. Eliminations of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### December 31, 2018

## Note 1 - Significant Accounting Policies (Continued)

### **Basis of Accounting**

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the Township has spent its resources.

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree healthcare-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the Township considers amounts collected within 60 days of year end to be available for recognition. The following major revenue sources meet the availability criterion: state-shared revenue and interest associated with the current fiscal period. Conversely, special assessments and federal grant reimbursements will be collected after the period of availability; receivables have been recorded for these, along with a "deferred inflow."

Proprietary funds use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### Fund Accounting

The Township accounts for its various activities in several different funds in order to demonstrate accountability for how it spends certain resources; separate funds allow the Township to show the particular expenditures for which specific revenue is used. The various funds are aggregated into three broad fund types:

#### **Governmental Funds**

Governmental funds include all activities that provide general governmental services that are not business-type activities. Governmental funds can include the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The Township reports the following funds as "major" governmental funds:

- The General Fund is the primary operating fund because it accounts for all financial resources used to provide government services other than those specifically assigned to another fund.
- The Fire Fund reports the proceeds of a township-wide special assessment for fire services.
- The Sheriff Fund reports the proceeds of a township-wide special assessment for police services, which are currently provided by the Oakland County Sheriff's department.
- The Improvement and Building Fund accounts for the major improvements within the Township, refuse collection, and other assessments, including weed and dust control, snow removal, and street lighting.

Additionally, the Township reports the following nonmajor governmental fund types:

• Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes. These include the Open Space Fund (which accounts for the proceeds of a special millage for open space acquisition), Community Development Block Grant Fund, Museum Fund, Cemetery Fund, and Library Fund.

## December 31, 2018

## Note 1 - Significant Accounting Policies (Continued)

 Debt service funds are used to record tax, interest, and other revenue for payment of interest, principal, and other expenditures on long-term debt. These include the Debt Sinking Fund (which accounts for resources set aside to fund the financial guarantee of the DDA's debt) and the Special Assessment Debt Fund, which accounts for the collection of the various 10-year special assessments that are used to repay the related debt. As of this time, all special assessment debt has been paid off.

### Proprietary Funds

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees) and internal service funds (which provide goods or services to other funds of the Township). The Township has no internal service funds; it reports the following funds as "major" enterprise funds:

- The Sewer Fund disposes of sanitary sewage in exchange for quarterly user charges. The system is managed by the Oakland County Water Resources Commission.
- The Water Fund provides water to customers in exchange for quarterly usage charges. The system is managed by the Oakland County Water Resources Commission.

### Fiduciary Funds

Fiduciary funds include amounts held in a fiduciary capacity for others. These amounts are not used to operate the Township's programs. Fiduciary funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The Township reports the following fiduciary funds:

- The Tax Collection Fund, which collects taxes on behalf of all the taxing authorities (state, county, school district, township, and the various smaller authorities)
- The Trust and Agency Fund, which accounts for the various building performance bonds and escrow accounts.

## Interfund Activity

During the course of operations, the Township has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### Specific Balances and Transactions

#### Cash and Investments

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

## December 31, 2018

## Note 1 - Significant Accounting Policies (Continued)

### Inventories and Prepaid Items

Inventories are valued at cost, on a first-in, first-out basis. Inventories are recorded as expenditures when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

### **Capital Assets**

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Township as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Interest incurred during the construction of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following useful lives:

Capital Asset Class	Depreciable Life - Years						
Land Land improvements Buildings Equipment Vehicles Utility systems Books and materials	10-20 10-40 5-20 3-20 10-40 5-7						

#### Long-term Obligations

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances and premiums as "other financing sources" and bond discounts as "other financing uses." The debt sinking fund will be used to liquidate the DDA nonexchange financial guarantee.

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

The Township reports the following deferred outflows of resources and deferred inflows of resources:

	Outflows	Inflows
Unavailable revenue (that not collected within the period of availability) - Reported only at the modified accrual level Deferred charge on bond refunding Property taxes levied for the following year	$\checkmark$	√ √

December 31, 2018

## Note 1 - Significant Accounting Policies (Continued)

### Net Position

Net position of the Township is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the remaining net position that does not meet the definition of investment in capital or restricted.

### **Net Position Flow Assumption**

The Township will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Township's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Fund Balance Flow Assumptions

The Township will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Township's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The nonspendable fund balance component represents amounts that are not in spendable form or are legally or contractually required to be maintained intact. Restricted fund balance represents amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for use for a specific purpose. The Township itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Township's highest level of decision-making authority. The board of trustees is the highest level of decision-making authority for the Township that can, by resolution prior to the end of the fiscal year, commit fund balance. Once committed, the limitation imposed by the board of trustees remains in place until a similar action is taken to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes, but do not meet the criteria to be classified as committed. The board of trustees may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## December 31, 2018

## Note 1 - Significant Accounting Policies (Continued)

The board of trustees has adopted, by ordinance, a Budget Stabilization Fund under Michigan's Public Act 30 of 1978. The board of trustees may, with a two-thirds vote, set aside General Fund surplus, up to a maximum of 15 percent of the most recent General Fund budget (or average of the five most recent budgets, if less). An appropriation from the Budget Stabilization Fund, which also requires a two-thirds vote of the board of trustees, may only occur to correct a budget shortfall or to compensate in the case of a natural disaster. The balance at December 31, 2018 of the Budget Stabilization Fund, which is reported in the General Fund, is \$1,329,119.

### Property Tax Revenue

Property taxes are levied on each December 1 and become an enforceable lien at that time; the tax is based on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March 1 of the following year, at which time penalties and interest are assessed.

The Township's property tax revenue was levied and collectible on December 1, 2017 and is recognized as revenue in the year ended December 31, 2018 when the proceeds of the levy are budgeted and available for the financing of operations.

The taxable valuation of the Township totaled \$1.9 billion (a portion of which is abated and a portion of which is captured by the DDA). Taxes were levied as follows:

Millage	Millage Rate
General operating Fire township-wide special assessment Police township-wide special assessment Library extra voted	2.0100 2.0000 2.6000 0.6818
Open space extra voted	0.3834

Note that the Township allocates 0.3 of its general operating mills to both the Library Fund and the Sheriff Fund, leaving 1.41 mills to be allocated to the General Fund.

In addition, the Township assessed \$191.65 per parcel for garbage collection, which is reported in these financial statements as charges for services.

#### <u>Pension</u>

The Township offers a defined contribution pension plan to its employees. The Township contributes to the pension system and has no further financial obligation.

#### Compensated Absences (Vacation and Sick Leave)

It is the Township's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Sick pay is accrued for the estimated amount that the Township will pay upon employment termination; vacation pay is accrued when incurred. Both of these are reported in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end. Generally, the funds that report each employee's compensation are used to liquidate the obligations.

### Proprietary Funds Operating Classification

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of proprietary funds are charges to customers for sales or services. Operating expenses for these funds include the cost of sales or services, administrative expenses, and may include depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

### December 31, 2018

## Note 1 - Significant Accounting Policies (Continued)

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

#### **Upcoming Accounting Pronouncements**

In January 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. The Township is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the Township's financial statements for the year ending December 31, 2019.

In June 2017, the GASB issued Statement No. 87, *Leases*, which improves accounting and financial reporting for leases by governments. This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Township is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the Township's financial statements for the year ending December 31, 2020.

## Note 2 - Stewardship, Compliance, and Accountability

#### **Construction Code Fees**

The Township oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The Township charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. The Township utilizes a separate fund for budgetary and compliance purposes. This fund is rolled into the General Fund for reporting purposes, but the separate budgetary fund allows the fund balance to be maintained separately, and any fund balance is reported in these financial statements as legally restricted for building inspections.

Surplus at January 1, 2018	\$ 1,810,135
Current year permit revenue Related expenses - Direct costs	 1,045,653 1,031,367
Current year surplus	 14,286
Cumulative surplus December 31, 2018	\$ 1,824,421

## December 31, 2018

## **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The law also allows investments outside the state of Michigan when fully insured. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Township has designated five banks for the deposit of its funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts and CDs, but not the remainder of state statutory authority as listed above. The Township's deposits and investments are in accordance with statutory authority.

The Township's cash and investments are subject to several types of risk, which are examined in more detail below:

### Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the Township's deposits may not be returned to it. The Township does not have a deposit policy for custodial credit risk. At year end, the Township had \$22,613,373 of bank deposits (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized. The Township believes that, due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the Township evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

#### Interest Rate Risk

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Township has no investment policy that would further limit its investment choices.

At year end, the Township had the following investments:

Investment	Fair Value					
Primary Government						
Local Government Investment Pool U.S. government bonds Bank investment pool	\$ 31,624,233 489,630 2,527,003	0.92 1.53 0.14				
Total	\$ 34,640,866	:				

### December 31, 2018

## Note 3 - Deposits and Investments (Continued)

### Credit Risk

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Township has no investment policy that would further limit its investment choices. As of December 31, 2018, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

Investment	Carryin	g Value	Rating	Rating Organization				
Primary Government								
Local Government Investment Pool U.S. government bonds Bank investment pool		624,233 489,630 527,003	NR AA+ AAAm	N/A S&P S&P				
Total	\$ 34,0	640,866						

#### **Concentration of Credit Risk**

The Township places no limit on the amount it may invest in any one issuer. More than 5 percent of the Township's investments are in the Oakland County Local Government Investment Pool (the "LGIP") at 91 percent. The LGIP is not registered with the SEC and does not issue a separate report. The LGIP is managed as a 2(a)(7) fund, with its net asset value maintained at \$1. Fair value of the position in the pool is the same as the value of the pool shares.

#### External Investment Pool

The Township has \$31,624,233 invested with the Oakland County Local Government Investment Pool. The LGIP reports its investments at fair value and is not registered with the SEC. For withdrawal purposes, shares of the LGIP will be redeemed at original cost. There are no limitations or restrictions on withdrawals. The LGIP adheres to the investment policy of the Township.

#### Fair Value Measurements

The Township categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances whereby inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Township's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset.

The Township has the following recurring fair value measurements as of December 31, 2018:

- The Township's investments in the Oakland County LGIP (\$31,624,233) and Michigan CLASS (\$2,527,003) are measured at net asset value (NAV).
- U.S. government bonds of \$489,630 are valued using a matrix pricing model (Level 2 inputs).

The fair value of U.S. government bonds at December 31, 2018 was determined primarily based on Level 2 inputs. The Township estimates fair value of these investments using other inputs, such as interest rates and yield curves, that are observable at commonly quoted intervals.

## Notes to Financial Statements

### December 31, 2018

## Note 3 - Deposits and Investments (Continued)

The valuation method for investments measured at net asset value per share (or its equivalent) is presented on the table below.

#### Investments in Entities that Calculate Net Asset Value per Share

The Township holds shares or interests in investment pools whereby the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient.

At December 31, 2018, the fair value, unfunded commitments, and redemption rules of those investments are as follows:

	Carrying Value			Unfunded Commitments	Redemption Frequency, if Eligible	Redemption Notice Period			
Oakland County Local Government Investment Pool Michigan CLASS investment pool	\$	31,624,233 2,527,003	\$	- -	No restrictions No restrictions	None None			
Total	\$	34,151,236	\$	-					

The Michigan CLASS investment pool invests in U.S. Treasury obligations, federal agency obligations of the U.S. government, high-grade commercial paper (rated "A1" or better), collateralized bank deposits, repurchase agreements (collateralized at 102 percent by treasuries and agencies), and approved money market funds. The program is designed to meet the needs of Michigan public sector investors. It purchases securities that are legally permissible under state statutes and are available for investment by Michigan counties, cities, townships, school districts, authorities, and other public agencies.

The Oakland County Local Government Investment Pool is not registered with the SEC and does not issue a separate report. The pool does not meet the requirements under GASB 79 to report its value for financial reporting purposes at amortized costs. Accordingly, the investment is reported at fair value. The fair value of the position in the pool is not the same as the value of the pool shares, because the pool redeems shares at \$1 per share, regardless of current fair value.

## Note 4 - Receivables

Receivables as of December 31, 2018 for the Township's general fund and other major funds and the nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Governmental Activities							Business-type Activities				
	G	eneral Fund	0	Other Major Funds		Nonmajor Funds		Sewer Fund		Water Fund		Total
Receivables:												
Property taxes receivable	\$	1,111,034	\$	3,880,508	\$	1,072,443	\$	-	\$	-	\$	6,063,985
Special assessments												
receivable		-		1,062,022		23,438		488,658		168,345		1,742,463
Customer receivables		-		-		-		2,444,691		2,532,634		4,977,325
Accrued interest receivable		2,600		-		4,089		-		-		6,689
Other receivables		213,723		-		-		-		-		213,723
Due from other governments		559,108		-		-		226,046		11,273		796,427
Net receivables	\$	1,886,465	\$	4,942,530	\$	1,099,970	\$	3,159,395	\$	2,712,252	\$	13,800,612

## Notes to Financial Statements

## December 31, 2018

## **Note 5 - Capital Assets**

Capital asset activity of the Township's governmental and business-type activities was as follows:

## **Governmental Activities**

	 Balance January 1, 2018	Rec	lassifications	 Additions	Disposals and Adjustments			Balance December 31, 2018
Capital assets not being depreciated - Land	\$ 12,551,492	\$	-	\$ 28,490	\$	-	\$	12,579,982
Capital assets being depreciated: Buildings Improvements Machinery and equipment Books and materials	 19,861,969 3,735,152 5,738,738 753,637		(1,585,674) 1,574,674 11,000 -	 429,964 323,541 143,413		(264,869) (226,713) -		18,276,295 5,474,921 5,846,566 897,050
Subtotal	30,089,496		-	896,918		(491,582)		30,494,832
Accumulated depreciation: Buildings Improvements Machinery and equipment Books and materials	 4,158,561 1,000,643 4,123,084 460,929		- - -	 440,094 204,073 386,898 128,371		(2,335) (226,713) -		4,598,655 1,202,381 4,283,269 589,300
Subtotal	 9,743,217		-	 1,159,436		(229,048)		10,673,605
Net capital assets being depreciated	 20,346,279		-	 (262,518)		(262,534)		19,821,227
Net governmental activities capital assets	\$ 32,897,771	\$		\$ (234,028)	\$	(262,534)	\$	32,401,209

### **Business-type Activities**

	Balance January 1, 2018			Additions	Disposals and Adjustments		Balance December 31, 2018
Capital assets not being depreciated - Land Land	\$	498,069	\$	-	\$	-	\$ 498,069
Capital assets being depreciated - Buildings and infrastructure Accumulated depreciation - Buildings and		176,040,544		212,701		-	176,253,245
infrastructure		63,098,920		4,416,207		-	 67,515,127
Net capital assets being depreciated		112,941,624		(4,203,506)		-	 108,738,118
Net business-type activity capital assets	\$	113,439,693	\$	(4,203,506)	\$	-	\$ 109,236,187

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities: General government Public safety Recreation and culture	\$ 136,965 396,471 626,000
Total governmental activities	\$ 1,159,436

## Notes to Financial Statements

## December 31, 2018

## Note 5 - Capital Assets (Continued)

Business-type activities: Sewer Water	\$ 3,298,980 1,117,227
Total business-type activities	\$ 4,416,207

## Note 6 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

Receiv	able Fund Payable	Fund	Amount
Water Fund	Sewer Fund	\$	201,077
The balance of amoun	ts loaned to the discretely presented compor	ent unit is as follows:	

Receivable	Payable	Amount
General Fund	Downtown Development Authority	\$ 11.218.047

The interfund balances result from the time lag between the dates that goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made. The loan from the Township to the DDA was in connection with the financial guarantee, as discussed in Note 8.

Interfund transfers reported in the fund financial statements are composed of the following:

Paying Fund (Transfer Out)	Receiving Fund (Transfer In)	 Amount		
General Fund	Debt Sinking Fund Improvement and Building Fund Cemetery Fund	\$ 2,000,000 799,286 10,000		
	Total General Fund	\$ 2,809,286		

The transfers from the General Fund to the other funds represent the use of unrestricted resources to finance those programs, in accordance with budgetary authorizations.

## Note 7 - Long-term Debt

Long-term debt activity for the year ended December 31, 2018 can be summarized as follows:

### **Governmental Activities**

	Beginning Balance		Additions			Reductions Ending Balance			 Due within One Year	
Compensated absences Nonexchange financial	\$	54,639	\$	367,643	\$	(199,575)	\$	222,707	\$ 41,947	
guarantee (Note 8)		19,040,004		2,071,200		(1,169,453)		19,941,751	 -	
Total governmental activities long-term debt	\$	19,094,643	\$	2,438,843	\$	(1,369,028)	\$	20,164,458	\$ 41,947	

## Notes to Financial Statements

## December 31, 2018

## Note 7 - Long-term Debt (Continued)

## Business-type Activities

	Beginning Balance		Additions		Reductions	Ending Balance		Due within One Year
Bonds and contracts payable: 2009 Sewer Plant Expansion,	¢ 075 000	¢		•	(075,000)	٩	•	
Series A 2009 Sewer Plant Expansion,	\$ 275,000	\$	-	\$	(275,000)	۶ -	\$	-
Series B Capital Improvement Bonds,	435,000		-		(435,000)	-		-
Series 2010-A Clean Water State Revolving	6,180,000		-		(385,000)	5,795,000		405,000
Funds 2016 Capital Improvement	934,804		-		(50,000)	884,804		50,000
Refunding Bonds 2017 Capital Improvement	24,380,000		-		-	24,380,000		775,000
Refunding Bonds	9,230,000		-		(25,000)	9,205,000		25,000
Total principal outstanding	41,434,804		-		(1,170,000)	40,264,804		1,255,000
Unamortized bond premiums	1,124,670		-		(52,982)	1,071,688		-
Total business-type activities long-term debt	\$ 42,559,474	\$	_	\$	(1,222,982)	\$ 41,336,492	\$	1,255,000
Component Unit								
	Beginning Balance		Additions		Reductions	Ending Balance		Due within One Year
Bonds and contracts payable: 2008 Downtown Development Authority Limited Tax General Refunding Obligation Bonds 2008 Downtown Development	\$ 34,245,000	\$	-	\$	(100,000)	\$ 34,145,000	\$	1,000,000
Authority Limited Tax General Obligation Bonds 2008 Downtown Development	100,000		-		(100,000)	-		-
Authority Limited Tax General Obligation Bonds Series 2008-A 2016 Downtown Development Authority Limited Tax General	300,000		-		(300,000)	-		-
Obligation Bonds Series 2016-A 2016 Downtown Development Authority Limited Tax General	21,335,000		-		-	21,335,000		1,205,000
Obligation Bonds Series 2016-B 2008 Downtown Development	3,575,000		-		(120,000)	3,455,000		720,000
Authority Limited Tax General Obligation Bonds Series 2008-B	500,000		-		(500,000)	-		
Total principal outstanding	60,055,000		-		(1,120,000)	58,935,000		2,925,000
Unamortized bond premiums	1,657,750		-		(154,209)	1,503,541		-
Total component unit long-term debt	\$ 61,712,750	\$	-	\$	(1,274,209)	\$ 60,438,541	\$	2,925,000

The Township had deferred outflows of \$826,444 related to deferred charges on bond refundings at December 31, 2018.

## December 31, 2018

## Note 7 - Long-term Debt (Continued)

#### **General Obligation Bonds and Contracts**

The Township issues general obligation bonds to provide for the acquisition and construction of major capital facilities. General obligations have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the Township. General obligations outstanding at December 31, 2018 are as follows:

Purpose	Year Issued	Interest Rates	Maturing	(	Outstanding
Business-type Activities					
Capital improvement bonds	2010	3.0-4.75%	2039	\$	5,795,000
Clean water state revolving funds Capital improvement refunding	2013	2.0%	2033		884,804
bonds	2016	2.0-5.0%	2038		24,380,000
Capital improvement refunding bonds	2017	2.0-4.0%	2039		9,205,000
Total business-type activities				\$	40,264,804
Component Unit					
Series 2008 refunding bonds Series 2016-A LTGO bonds Series 2016-B LTGO bonds	2008 2016 2016	Variable 4.0-5.0% 1.10-2.63%	2034 2028 2024	\$	34,145,000 21,335,000 3,455,000
Total component unit				\$	58,935,000

#### Other Long-term Liabilities

Compensated absences attributable to the governmental activities will be liquidated primarily by the General and Fire funds.

#### Debt Service Requirements to Maturity

Annual debt service requirements to maturity for the above bonds and note obligations are as follows:

	_	Bus	ine	ess-type Activ	/itie	es	Component Unit Act				ivities		
Years Ending December 31		Principal		Interest	Total			Principal		Interest		Total	
2019 2020 2021 2022 2023 2024-2028 2029-2033 2034-2038 Thereafter	\$	1,255,000 1,300,000 1,370,000 1,435,000 1,500,000 8,690,000 10,894,804 12,745,000 1,075,000	\$	1,676,697 1,643,497 1,592,997 1,539,297 1,482,997 6,363,889 4,243,377 2,006,000 43,002	\$	2,931,697 2,943,497 2,962,997 2,974,297 2,982,997 15,053,889 15,138,181 14,751,000 1,118,002	\$	2,925,000 2,985,000 3,245,000 3,605,000 3,670,000 18,610,000 20,000,000 3,895,000	\$	2,198,239 2,104,583 2,001,801 1,873,409 1,722,560 6,172,552 2,622,675 128,535		5,123,239 5,089,583 5,246,801 5,478,409 5,392,560 24,782,552 22,622,675 4,023,535	
Total	\$	40,264,804	\$	20,591,753	\$	60,856,557	\$	- 58,935,000	\$	- 18,824,354	\$	- 77,759,354	

### December 31, 2018

## Note 8 - Nonexchange Financial Guarantee

During the period from 2001 through 2006, the Downtown Development Authority issued debt that was used to purchase land for development and for the construction of Martin Parkway. The purpose of the program was to ease congestion on Haggerty Road, create an entrance to the Township from the south, and to better control the development of that property. The intent was to resell much of the land in a controlled manner and to use the proceeds of such sales along with captured taxes (the DDA captures the taxes on the incremental growth of taxable value within the DDA) to pay off the indebtedness. All debt of the DDA has been guaranteed by the Township.

The economic downturn of 2008-2011 resulted in a decline of the DDA's captured taxes, as well as property sales that were delayed and with lower prices than anticipated. The Township reacted promptly by asking the voters to increase their taxes and by setting aside any excess funds in the Debt Sinking Fund to be used in the future to support any debt shortfalls by the DDA. To date, the Township has advanced \$10,650,000 to the DDA, plus \$568,047 of accrued interest, resulting in a receivable owed to the Township of \$11,218,047. The DDA has the ability to continue capturing taxes into the future, which can be used to repay this advance. Therefore, the Township considers this to be fully collectible.

The Township also estimates the additional amount it expects to pay in future years to support the DDA's debt. As of December 31, 2018, the Township has recorded an estimated liability for this financial guarantee of \$19,941,751.

## **Note 9 - Fund Balance Constraints**

The detail of the various components of fund balance is as follows:

	General Fund	Fire Fund	Sheriff Fund	Improvement and Building	Nonmajor Funds	Total
Nonspendable - Prepaids	\$ 28,674	\$ 52,830	\$-	\$-	\$ 10,711	\$ 92,215
Restricted:						
Police/Sheriff	-	-	1,414,964	-	-	1,414,964
Fire	-	3,699,732	-	-	-	3,699,732
Building inspections	1,824,421	-	-	-	-	1,824,421
Library	-	-	-	-	1,770,376	1,770,376
Open space acquisitions, maintenance, and						
improvements	-	-	-	-	705,096	705,096
Museum	-	-	-	-	171,147	171,147
Cemetery	-	-	-	-	310,409	310,409
SAD	-	-	-	-	105,270	105,270
Total restricted	1,824,421	3,699,732	1,414,964	-	3,062,298	10,001,415
Committed:						
Budget stabilization	1,329,119	-	-	-	-	1,329,119
Improvement and building	-	-	-	1,005,629		1,005,629
Total committed	1,329,119	-	-	1,005,629	-	2,334,748
Assigned:						
DDA debt support	_	-	-	-	9,815,069	9,815,069
Road improvements	859,153	-	-	-	-	859,153
Total assigned	859,153	_	-		9,815,069	10,674,222
Unassigned	13,480,955					13,480,955
Total fund balance	\$ 17,522,322	\$ 3,752,562	\$ 1,414,964	\$ 1,005,629	\$ 12,888,078	\$ 36,583,555

December 31, 2018

## Note 10 - Pension Plan

#### Plan Description

The Charter Township of Commerce contributes to the Commerce Township Defined Contribution Plan, a defined contribution pension plan, for certain employees who meet the eligibility requirements. The benefits are administered by John Hancock.

#### **Benefits Provided**

Benefit terms, including contribution requirements, for the Commerce Township Defined Contribution Plan are established and may be amended by the board of trustees. For each employee in the pension plan, the Township is required to contribute 13 percent of each employee's base salary to an individual employee account. Employees are not permitted to make contributions to the pension plan. Employees become vested in township contributions and earnings after completion of 48 months of creditable service with the Township. Nonvested township contributions are forfeited upon termination of employment. Such forfeitures are used to cover a portion of the plan's administrative expenses.

### **Pension Expense**

During the year ended December 31, 2018, expense was approximately \$393,000. This did not include any forfeitures; at year end, there was no liability to the pension plan.

## Note 11 - Other Postemployment Benefits

The Township offers postemployment health insurance benefits to its employees. For eligible retirees, the Township will pay 25 to 100 percent (depending on employee group) of the retiree's healthcare premium from his or her retirement until age 65. After age 65, only firefighters are eligible for a monthly stipend. During the year ended December 31, 2018, there were no retirees eligible for health insurance benefits, and \$2,580 was paid in stipends to eligible firefighters. There are 49 active employees who may become eligible for OPEB. Because the potential liability is not material, the Township has elected not to account for this plan in accordance with GASB Statement No. 75. The Township has established a trust with the Municipal Employees' Retirement System of Michigan. The trust has a balance of \$381,748 at December 31, 2018. The plan does not issue a separate financial report.

## Note 12 - Risk Management

The Township is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Township has purchased commercial insurance for all claims other than workers' compensation. The Township participates in the MML Workers' Compensation Fund, a shared-risk program for claims relating to workers' compensation. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

## Note 13 - Changes in Reporting

The Township is now reporting the Building and Inspection Fund as part of the General Fund as opposed to a nonmajor special revenue fund as it has in the past. As a result, the beginning of year net position in the General Fund has been restated to \$15,310,498 to incorporate the Building and Inspection Fund's fund balance as of December 31, 2017 of \$1,812,152.

The Township is no longer recording the activity of the Pension Trust as a fiduciary fund, as the Township does not have a fiduciary responsibility for the activity of the plan.

## Notes to Financial Statements

#### December 31, 2018

#### Note 14 - Subsequent Events

Subsequent to year end, the Downtown Development Authority (DDA) issued \$34,465,000 in general obligation bonds with an average interest rate of 3.17 percent. The proceeds of these bonds were used to advance refund \$34,145,000 of outstanding 2008 Taxable Adjustable Rate Downtown Development Refunding Bonds (Limited Tax General Obligation). The net proceeds of \$34,145,000 (after payment of \$320,000 in underwriting fees, insurance, and other issuance costs) were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for the full call of all outstanding bonds, which have been paid in full as of April 8, 2019. The original bonds will be removed from the DDA's statement of net position.

# Required Supplemental Information

# Required Supplemental Information Budgetary Comparison Schedule General Fund

	Ori	ginal Budget	 Amended Budget	 Actual	ariance with Amended Budget
Revenue					
Property taxes	\$	2,609,550	\$ 2,609,550	\$ 2,631,437	\$ 21,887
Intergovernmental:					
State sources:					
State-shared revenue		3,000,835	3,000,835	3,684,319	683,484
Local Community Stabilization		40.000	40.000	70.040	50.040
Authority		18,000	18,000	70,043	52,043
Other state aid		5,000 19,632	5,000 19,632	11,820	6,820
Local grants and contributions Charges for services		317,300	317,300	18,819 287,729	(813) (29,571)
Fines and forfeitures		75,000	75,000	135,570	60,570
Licenses and permits		545,000	545,000	720,803	175,803
Interest and rentals		117,000	117,000	539,646	422,646
Other revenue		22,500	22,500	103,783	81,283
		22,000	 22,000	 100,100	 01,200
Total revenue		6,729,817	6,729,817	8,203,969	1,474,152
Expenditures					
Current services:					
General government		3,068,358	2,431,520	2,427,507	4,013
Public safety		42,000	50,700	49,208	1,492
Public works		38,632	39,482	37,798	1,684
Community and economic development		225,272	220,669	200,608	20,061
Recreation and culture		514,207	 475,716	 443,443	 32,273
Total expenditures		3,888,469	 3,218,087	 3,158,564	59,523
Excess of Revenue Over Expenditures		2,841,348	3,511,730	5,045,405	1,533,675
Other Financing Uses - Transfers out		(2,909,286)	 (2,921,286)	 (2,909,286)	 12,000
Net Change in Fund Balance		(67,938)	590,444	2,136,119	1,545,675
Fund Balance - Beginning of year		11,374,576	 11,374,576	 11,374,576	 -
Fund Balance - End of year	\$	11,306,638	\$ 11,965,020	\$ 13,510,695	\$ 1,545,675

# Required Supplemental Information Budgetary Comparison Schedule - Major Special Revenue Funds Fire Fund

	<u>Ori</u>	ginal Budget _	Amended Budget	 Actual	riance with Amended Budget
Revenue Property taxes Charges for services Fines and forfeitures Interest and rentals Other revenue	\$	3,669,985 \$ 1,000 100 25,000 30,000	5 3,672,485 1,000 1,400 59,000 33,766	\$ 3,672,585 1,600 1,400 65,282 44,937	\$ 100 600 - 6,282 11,171
Total revenue		3,726,085	3,767,651	3,785,804	18,153
Expenditures - Public safety		4,044,407	3,715,294	 3,213,531	 501,763
Excess of Revenue (Under) Over Expenditures		(318,322)	52,357	572,273	519,916
Other Financing Sources - Sale of capital assets		-	5,000	 5,000	 
Net Change in Fund Balance		(318,322)	57,357	577,273	519,916
Fund Balance - Beginning of year		3,175,289	3,175,289	 3,175,289	 -
Fund Balance - End of year	\$	2,856,967 \$	3,232,646	\$ 3,752,562	\$ 519,916

# Required Supplemental Information Budgetary Comparison Schedule - Major Special Revenue Funds (Continued) Sheriff Fund

	Or	iginal Budget	Amended Budget	 Actual	 ariance with Amended Budget
Revenue					
Property taxes	\$	4,885,483 \$	4,885,483	\$ 4,907,698	\$ 22,215
Intergovernmental		-	-	28,611	28,611
Interest and rentals		10,000	10,000	38,578	28,578
Other revenue		269,426	269,426	 282,492	 13,066
Total revenue		5,164,909	5,164,909	5,257,379	92,470
Expenditures - Public safety		5,131,553	5,131,553	 4,931,624	 199,929
Net Change in Fund Balance		33,356	33,356	325,755	292,399
Fund Balance - Beginning of year		1,089,209	1,089,209	 1,089,209	 -
Fund Balance - End of year	\$	1,122,565 \$	1,122,565	\$ 1,414,964	\$ 292,399

# Required Supplemental Information Budgetary Comparison Schedule - Major Special Revenue Funds (Continued) Improvement and Building

	Ori	ginal Budget	Amended Budget		Actual	ariance with Amended Budget
Revenue			/	•		
Charges for services Interest and rentals Other revenue	\$	2,670,598 56,100 -	\$ 2,700,463 61,200 -	\$	2,700,633 54,930 57,495	\$ 170 (6,270) 57,495
Total revenue		2,726,698	2,761,663		2,813,058	51,395
Expenditures - Public works		3,806,170	 3,838,664		3,417,490	 421,174
Excess of Expenditures Over Revenue		(1,079,472)	(1,077,001)		(604,432)	472,569
<b>Other Financing Sources</b> Transfers in Sale of capital assets		799,286 -	 799,286 57,995		799,286 500	 - (57,495)
Total other financing sources		799,286	 857,281		799,786	 (57,495 <u>)</u>
Net Change in Fund Balance		(280,186)	(219,720)		195,354	415,074
Fund Balance - Beginning of year		810,275	 810,275		810,275	 -
Fund Balance - End of year	\$	530,089	\$ 590,555	\$	1,005,629	\$ 415,074

## Note to Required Supplemental Information

#### December 31, 2018

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and all special revenue funds, except that operating transfers and debt proceeds have been included in the "revenue" and "expenditures" categories, rather than as "other financing sources (uses)." All annual appropriations lapse at fiscal year end.

The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the department level (i.e., the level at which expenditures may not legally exceed appropriations).

For budgetary purposes, the Township maintains separate general ledgers/budgets for certain funds that are reported within the General Fund in the basic financial statements. As a result, the General Fund, as budgeted, excludes those separate activities. A reconciliation of the budgetary comparison schedules to the fund-based statement of changes in fund balance is as follows:

	To	Fund Balance		
Amounts per operating statement Building and Inspection fund Road improvements fund Retiree health care plan Budget stabilization fund	\$	9,507,406 (1,045,653) (225,777) (10,440) (21,567)	\$ 4,486,296 (1,031,367) (283,928) (12,437)	\$ 17,522,322 (1,826,438) (859,153) 3,083 (1,329,119)
Amounts per budget statement	\$	8,203,969	\$ 3,158,564	\$ 13,510,695

The Township did not have significant expenditure budget variances.

# Other Supplemental Information

## Other Supplemental Information Combining Balance Sheet General Fund

## December 31, 2018

	General Fund as Budgeted	,	Building and Inspection	In	Road nprovements Fund		e Health e Plan	s	Budget Stabilization Fund		Total
Assets											
Cash and investments	\$ 14,362,974	\$	1,891,780	\$	861,620	\$	(3,083)	\$	1,329,119	\$	18,442,410
Receivables:											
Property taxes receivable	1,111,034	ŀ	-		-		-		-		1,111,034
Accrued interest receivable	-		-		2,600		-		-		2,600
Other receivables	213,723		-		-		-		-		213,723
Due from other governments	559,108		-		-		-		-		559,108
Prepaid expenses	26,657	·	2,017		-		-		-		28,674
Long-term advance to component unit (including interest)	11,218,047		-		-		-		-		11,218,047
Total assets	\$ 27,491,543	<u>\$</u>	1,893,797	\$	864,220	\$	(3,083)	\$	1,329,119	\$	31,575,596
Liabilities											
Accounts payable	\$ 78,481	\$	65,839	\$	5,067	\$	_	\$		\$	149,387
Accrued liabilities and other	¢ 70,40 51,892		1,520	Ψ	-	Ψ	-	Ψ	-	Ψ	53,412
			.,020								
Total liabilities	130,373	3	67,359		5,067		-		-		202,799
Deferred Inflows of Resources - Property taxes levied for the following year	13,850,475	5	-		-		-		-		13,850,475
Total liabilities and deferred inflows of resources	13,980,848	3	67,359		5,067		-		-		14,053,274
Fund Balances											
Nonspendable	26,657	,	2,017		-		-		-		28,674
Restricted			1,824,421		-		-		-		1,824,421
Committed	-		-		-		-		1,329,119		1,329,119
Assigned	-		-		859,153		-		-		859,153
Unassigned	13,484,038	3	-		-		(3,083)		-		13,480,955
Total fund balances	13,510,695	5	1,826,438		859,153		(3,083)		1,329,119		17,522,322
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 27,491,543</u>	<u>s</u>	1,893,797	\$	864,220	\$	(3,083)	\$	1,329,119	\$	31,575,596

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balance General Fund

	General Fund, as Budgeted	Building and Inspection	Road Improvements Fund	Retiree Health Care Plan	Budget Stabilization Fund	Total
Revenue						
Property taxes and voter-approved						
assessments	\$ 2,631,437	\$-	\$-	\$-	\$-\$	2,631,437
Intergovernmental:						
State sources:						
State-shared revenue	3,684,319	-	-	-	-	3,684,319
Local Community Stabilization						
Authority	70,043	-	-	-	-	70,043
Other state aid	11,820	-	-	-	-	11,820
Local grants and contributions	18,819	-	-	-	-	18,819
Charges for services	287,729	1,045,653	-	-	-	1,333,382
Fines and forfeitures	135,570	-	-	-	-	135,570
Licenses and permits Interest and rentals	720,803	-	-	- 302	-	720,803
	539,646	-	9,331		21,567	570,846
Other revenue	103,783	-	216,446	10,138		330,367
Total revenue	8,203,969	1,045,653	225,777	10,440	21,567	9,507,406
Expenditures						
Current services:						
General government	2,427,507	-	-	12,437	-	2,439,944
Public safety	49,208	1,031,367	-	-	-	1,080,575
Public works	37,798	-	283,928	-	-	321,726
Community and economic	- ,		,			
development	200,608	-	-	-	-	200,608
Recreation and culture	443,443	-	-	-	-	443,443
Total expenditures	3,158,564	1,031,367	283,928	12,437		4,486,296
Total experiditures	0,100,001	1,001,001	200,020	12,101		1,100,200
Excess of Revenue Over (Under)						
Expenditures	5,045,405	14,286	(58,151)	(1,997)	21,567	5,021,110
Other Financing (Uses) Sources - Transfers	(2,909,286)	-	100,000	-	-	(2,809,286)
	· · · · · ·					<u> </u>
Net Change in Fund Balance	2,136,119	14,286	41,849	(1,997)		2,211,824
Fund Balance - Beginning of year	11,374,576	1,812,152	817,304	(1,086)	1,307,552	15,310,498
Fund Balance - End of year	\$ 13,510,695	<u>\$ 1,826,438</u>	\$ 859,153	\$ (3,083)	<u>\$ 1,329,119</u> \$	17,522,322

				Spe	ecial	Revenue Fi	unc	ls		
	0	pen Space Fund	Community Development Block Grant Fund Museum Fund			Cemetery Fund	L	ibrary Fund		
<b>Assets</b> Cash and investments Receivables Prepaid expenses	\$	1,138,672 300,902 -	\$	-	\$	170,497 650 -	\$	308,939 1,470 -	\$	2,873,895 773,510 10,711
Total assets	\$	1,439,574	\$	-	\$	171,147	\$	310,409	\$	3,658,116
Liabilities Accounts payable Accrued liabilities and other	\$	21,542 -	\$	-	\$	-	\$	-	\$	21,845 27,145
Total liabilities		21,542		-		-		-		48,990
Deferred Inflows of Resources - Taxes and assessments levied for the following year		712,936		_		-		_		1,828,039
Total liabilities and deferred inflows of resources		734,478		-		-		-		1,877,029
Fund Balances Nonspendable Restricted Assigned		- 705,096 -		- -		- 171,147 -		- 310,409 -		10,711 1,770,376 -
Total fund balances		705,096		-		171,147		310,409		1,781,087
Total liabilities, deferred inflows of resources, and fund balances	\$	1,439,574	<u>\$</u>	_	\$	171,147	\$	310,409	\$	3,658,116

# Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds

## December 31, 2018

	Debt Serv								
D	ebt Sinking Fund		Special ssessment Debt Fund	ment					
\$	9,815,069 - -	\$	105,270 23,438 -	\$	14,412,342 1,099,970 10,711				
\$	9,815,069	\$	128,708	\$	15,523,023				
\$	-	\$	-	\$	43,387 27,145 70,532				
			23,438		2,564,413				
	-		23,438		2,634,945				
	- 9,815,069		- 105,270 -		10,711 3,062,298 9,815,069				
	9,815,069		105,270		12,888,078				
¢	0 945 060	¢	100 709	¢	45 522 022				
\$	9,815,069	\$	128,708	\$	15,523,023				

	Special Revenue Funds									
	Open Space Fund	Community Development Block Grant Fund	Museum Fund	Cemetery Fund	Library Fund					
Revenue										
Property taxes and voter- approved assessments Special assessments	\$ 678,374 -	\$ - -	\$ - -	\$ - -	\$ 1,737,221 -					
Intergovernmental Charges for services Fines and forfeitures	6,497 -	11,303	168 -	- 15,920	16,502 3,509 23,480					
Licenses and permits Interest and rentals	7,696	-	2,100	4,376	113,503 29,936					
Other revenue	5,433	-	-	-	4,365					
Total revenue	698,000	11,303	2,268	20,296	1,928,516					
Expenditures Current services: Public works CDBG Community and	-	- 11,303	-	33,488 -	-					
economic development Recreation and culture Capital outlay	- 52,228 543,023		4,320		- 1,470,431 10,986					
Total expenditures	595,251	11,303	4,320	33,488	1,481,417					
Excess of Revenue Over (Under) Expenditures	102,749	-	(2,052)	(13,192)	447,099					
<b>Other Financing Sources</b> Transfers in Sale of capital assets		-	-	10,000	- 100					
Total other financing sources				10,000	100					
Net Change in Fund Balances	102,749	-	(2,052)	(3,192)	447,199					
Fund Balances - Beginning of year	602,347		173,199	313,601	1,333,888					
Fund Balances - End of year	\$ 705,096	<u>\$</u> -	\$ 171,147	\$ 310,409	\$ 1,781,087					

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

Debt Serv		
Debt Sinking Fund	Special Assessment Debt Fund	Total
\$ - - - - - 154,693	\$ - 42,749 - - - - 1,987	\$ 2,415,595 42,749 34,470 19,429 23,480 113,503 200,788
	- 44,736	9,798
154,095	44,730	2,859,812
- -	- -	33,488 11,303
1,500,000 - -	-	1,500,000 1,522,659 558,329
1,500,000	_	3,625,779
(1,345,307)	44,736	(765,967)
2,000,000	-	2,010,000 100
2,000,000		2,010,100
654,693	44,736	1,244,133
9,160,376	<u>60,534</u>	11,643,945
<u>\$ 9,815,069</u>	\$ 105,270	<u>\$ 12,888,078</u>

# Other Supplemental Information Combining Statement of Fiduciary Assets and Liabilities Agency Funds

## December 31, 2018

	Trust and Agency Fund		Ta	x Collection Fund	т	otal Agency Funds
Assets Cash and cash equivalents Investments	\$	652,967 1,000,000	\$	201,045 -	\$	854,012 1,000,000
Total assets	\$	1,652,967	\$	201,045	\$	1,854,012
Liabilities Accounts payable Due to other governmental units Refundable deposits, bonds, etc.	\$	- - 1,652,967	\$	86,084 114,961 -	\$	86,084 114,961 1,652,967
Total liabilities	\$	1,652,967	\$	201,045	\$	1,854,012